### TOWN OF ENFIELD, NEW HAMPSHIRE

FINANCIAL REPORT

AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

#### TOWN OF ENFIELD, NEW HAMPSHIRE FINANCIAL REPORT AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

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### R&G

#### Roberts & Greene, PLLC

#### INDEPENDENT AUDITOR'S REPORT

To the Town Manager and Members of the Board of Selectmen Town of Enfield Enfield, New Hampshire

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Enfield as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Basis for Adverse Opinion on Governmental Activities**

Management has not determined its liability or annual cost for postemployment benefits other than pensions (OPEB). Accounting principles generally accepted in the United States of America require that management recognize OPEB expense for the required contributions and a liability for unpaid required contributions, which would increase the liabilities, decrease net position, and increase expenses of the governmental activities. The amount by which this departure would affect the assets, net position, and expenses of the governmental activities has not been determined.

Town of Enfield Independent Auditor's Report

#### **Adverse Opinion**

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on Governmental Activities" paragraph, the financial statements referred to previously do not present fairly the financial position of the governmental activities of the Town of Enfield, as of December 31, 2014, or the changes in financial position thereof for the year then ended.

#### **Other Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Town of Enfield as of December 31, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 to 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational and economic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining nonmajor and individual general fund schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and individual general fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor and individual general fund schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

October 8, 2015

Roberts & Arene, PLIC

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Enfield, we offer readers this narrative overview and analysis of the financial activities of the Town of Enfield, New Hampshire for the year ended December 31, 2014.

#### A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, highways and streets, water distribution and treatment, sanitation, welfare, culture and recreation, and economic development.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds and fiduciary funds.

<u>Governmental Funds</u>. Governmental finds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable

resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>Fiduciary Funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by the *Governmental Accounting Standards Board*.

#### B. <u>FINANCIAL HIGHLIGHTS</u>

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$9,046,033 (i.e. net position), a decrease of \$319,864 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$1,889,358, a change of \$124,219 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$(548,576), a change of \$(213,159) in comparison with the prior year.
- Total long-term debt (i.e., bonds payable and capital leases) at the close of the current fiscal year was \$4,309,068, a change of \$109,112 in comparison to the prior year.

#### C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data comparing current and prior fiscal year.

	Government		
	<u>Activities</u>		
	<u>2014</u>	<u>2013</u>	
Current and other assets	6,990,466	6,847,858	
Capital assets	10,841,704	10,913,506	
Total assets	17,832,170	17,761,364	
Long-term liabilities outstanding	4,429,448	4,100,273	
Other liabilities	4,356,689	4,353,129	
Total liabilities	8,786,137	8,453,402	
Deferred inflows of resources:			
Unearned revenue	-	665	
Not position:			
Net position:	6 522 626	6.054.251	
Net investment in capital assets	6,532,636	6,954,351	
Restricted	495,503	437,531	
Unrestricted	2,017,894	1,915,415	
Total net position	9,046,033	9,307,297	

#### **CHANGES IN NET POSITION**

	Governmental <u>Activities</u>	
	<u>2014</u>	<u>2013</u>
Revenues:		
Program revenues:		
Charges for services	636,275	762,314
Operating grants and contributions	133,925	135,285
Capital grants and contributions	-	-
General revenues:		
Property and other taxes	3,535,821	3,774,610
Motor vehicle permits	941,806	867,158
Grants and contributions not restricted		
to specific programs	222,397	205,094
Miscellaneous	185,171	94,949
Total revenues	5,655,395	5,839,410
		(continued)

	Governmental		
	<u>Activities</u>		
	<u>2012</u>	<u>2014</u>	
Expenses:			
General government	2,032,316	1,912,967	
Public safety	1,066,843	1,037,520	
Highway and streets	1,257,153	1,293,101	
Water distribution and treatment	184,205	145,787	
Sanitation	981,595	922,453	
Health	2,578	2,270	
Welfare	35,991	23,413	
Culture and recreation	245,896	250,511	
Conservation	1,851	1,544	
Economic development	10,000	9,000	
Interest on long-term debt	122,642	125,602	
Capital outlay	34,189	176,031	
Total expenses	5,191,727	5,900,199	
Decrease in net position	(319,864)	(60,789)	
Net position – beginning of year, restated	9,365,897	9,368,086	
Net position – end of year	9,046,033	9,307,297	

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position were \$9,046,033, a change of \$(319,864) from the prior year.

The largest portion of net position \$6,532,636 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$495,503 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position \$2,017,894 may be used to meet the government's ongoing obligations to citizens and creditors.

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net position of \$(60,789). Key elements of this change are as follows:

General fund operations, discussed further in section D	\$(213,159)
Expendable trust fund revenues exceed expenditures	285,597
Sewer fund expenditures exceed revenues	(82,509)
Non major fund revenues exceed expenditures	134,290
Depreciation in excess of capitalized capital outlay	(130,402)
Debt service activity	(352,423)
Other	38,742
Total	\$(319,864)

#### D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$1,889,358, a change of \$124,219 in comparison with the prior year. Key elements of this change are as follows:

General fund operations, discussed further in section D	\$(213,159)
Expendable trust fund revenues exceed expenditures	285,597
Sewer fund expenditures exceed revenues	(82,509)
Non major fund revenues exceed expenditures	134,290
Total	\$124,219

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$(841,019), while total fund balance was \$(548,576). The deficit mainly occurred because of the Town's desire to create much tighter budgets and not include any contingency within our cost centers. Discrepancies then result in substantial changes in its appropriations. The Town has recognized that this approach is not sustainable and has developed internal expense reports that track appropriations every time accounts payable checks are issued. The Town is also preparing our budgets in a more realistic manner.

The fund balance of the general fund changed by \$(213,159) during the current fiscal year. Key factors in this change are as follows:

Tax revenues under net tax warrant	\$(42,302)
Expenditures over budget (GAAP Basis)	(210,491)
Use of fund balance as a funding source	(35,000)

#### E. GENERAL FUND BUDGETARY HIGHLIGHTS

The executive function was overspent by \$34,757 due to the replacement of a failed server and additional costs for the local access cable channel – there is an offsetting revenue for the local access cable channel. Going forward we now have a line item in the executive cost center.

Legal was overspent by \$6,298 due to the suit with Fairpoint over contested assessed values. The Town is part of a collective suit with Fairpoint over whether municipalities have the right to assess taxes on the poles within our jurisdiction. The suit should be completed in 2016.

Personnel was over spent by \$117,116 because of underestimated projections for health insurance, state retirement and workers' compensation. Each of those forecasts were based on historical averages of our expenditures.

Solid Waste was overspent by \$101,751 because of a mistake made in actual contract costs. Going forward those costs will be entered in the budget directly.

Parks & Recreation was overspent by \$10,702 – there is an offsetting revenue to account for recreation programming. Going forward we will have a separate line item to account for this increased recreation programming.

#### F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital Assets.</u> Total investment in capital assets for governmental activities at year end amounted to \$10,841,704 (net of accumulated depreciation), a change of \$(130,402) from the prior year. This investment in capital assets includes land, buildings and systems, improvements, and machinery and equipment.

The following major capital assets were purchased during the current fiscal year:

Ford Taurus Interceptor Police Cruiser	Police Department	29,928
Ford F450 Dump w/Plow (2)	Highway Department	86,123
Lockehaven Road Reclamation	Highway Department	60,469

The remaining change resulted from depreciation expense.

Additional information on capital assets can be found in the footnotes to the financial statements.

**Long-term debt.** At the end of the current fiscal year, total bonded debt outstanding was \$4,309,068, all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the footnotes to the financial statements.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town of Enfield's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of the Town Manager 23 Main Street, PO Box 373 Enfield, New Hampshire 03748



#### TOWN OF ENFIELD, NEW HAMPSHIRE Statement of Net Position December 31, 2014

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 3,936,051
Investments	1,686,690
Intergovernmental receivable	16,364
Other receivables, net of allowances for uncollectible	1,314,495
Tax deeded property held for resale	36,866
Capital assets, not being depreciated:	
Land	2,037,495
Construction in progress	270,041
Capital assets, net of accumulated depreciation:	
Buildings and building improvements	1,702,862
Machinery, vehicles and equipment	745,160
Infrastructure	6,086,146
Total assets	17,832,170
LIABILITIES	
Accounts payable	198,915
Accrued payroll and benefits	85 <i>,</i> 576
Accrued interest payable	100,041
Intergovernmental payable	3,972,157
Noncurrent obligations:	
Due within one year:	
Bonds payable	138,950
Capital leases payable	80,677
Compensated absences	10,540
Due in more than one year:	
Bonds payable	3,580,725
Capital leases payable	508,716
Compensated absences	109,840
Total liabilities	8,786,137
NET POSITION	
Net investment in capital assets	6,532,636
Restricted for:	
Endowments:	
Nonexpendable	204,101
Expendable	32,585
Other purposes	258,817
Unrestricted	2,017,894
Total net position	\$ 9,046,033

### EXHIBIT 2 TOWN OF ENFIELD, NEW HAMPSHIRE Statement of Activities

#### For the Year Ended December 31, 2014

			Program Revenues			Ne	et (Expense)	
				Charges Operating			evenue and	
				for		ants and	Ch	anges in Net
		Expenses		Services	Con	tributions		Position
Governmental activities:								
General government	\$	2,032,316	\$	11,741	\$	4,877	\$	(2,015,698)
Public safety		1,066,843		65,765		5,617		(995,461)
Highways and streets		1,257,153		918		123,431		(1,132,804)
Sanitation		981,595		344,134		-		(637,461)
Water distribution and treatment		184,205		184,462		-		257
Health		2,578		-		-		(2,578)
Welfare		35,991		-		-		(35,991)
Culture and recreation		245,896		29,255		-		(216,641)
Conservation		1,851		-		-		(1,851)
Economic development		10,000		-		-		(10,000)
Interest on long-term debt		122,642		-		-		(122,642)
Capital outlay		34,189				-		(34,189)
Total primary government	\$	5,975,259	\$	636,275	\$	133,925		(5,205,059)
General re	evenu	ies:						
Propert	y tax	es						3,426,463
Other taxes						109,358		
Licenses and permits					941,806			
Grants and contributions not restricted to specific programs					222,397			
Miscellaneous					185,171			
Total general revenues						4,885,195		
Change in net position						(319,864)		
Net pos	ition	, beginning, as	resta	ited, see Note	e III.D			9,365,897
Net pos	ition	, ending					\$	9,046,033

### EXHIBIT 3 TOWN OF ENFIELD, NEW HAMPSHIRE Balance Sheet

#### Governmental Funds December 31, 2014

ASSETS	General	Sewer	Expendable Trust	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$ 2,240,531	\$ -	\$ 411,062	\$1,080,345	\$ 3,731,938
Investments	251,750	- -	1,155,324	279,616	1,686,690
Receivables, net of allowances	231,730		1,133,324	275,010	1,000,030
for uncollectible:					
Taxes	1,039,697	_	_	_	1,039,697
Accounts	117,373	99,588	_	57,837	274,798
Intergovernmental	117,373	55,566	_	1,304	1,304
Interfund receivable	523,098	_	_	1,583	524,681
Tax deeded property held for resale	36,866	_	_	1,363	36,866
Restricted cash	204,113	_	_	_	204,113
Total assets	\$ 4,413,428	\$ 99,588	\$1,566,386	\$1,420,685	\$ 7,500,087
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
Liabilities:	\$ 129.250	¢	ć	ć	ć 100.01F
Accounts payable Accrued salaries and benefits	\$ 129,250 81,105	\$ 69,665	\$ -	\$ - 2,688	\$ 198,915
Intergovernmental payable	3,972,157	1,783	-	2,000	85,576 3,972,157
Interfund payable	3,972,137	472.694	-	- 	
Total liabilities	4,182,512	473,684 545,132		50,997 53,685	524,681 4,781,329
Total Habilities	4,102,312	343,132		33,063	4,761,329
Deferred inflows of resources:					
Deferred revenue	779,492	29,929		19,979	829,400
Fund balances:					
Nonspendable	36,866	-	-	204,101	240,967
Restricted	206,056	-	-	293,200	499,256
Committed	- -	-	1,566,386	898,731	2,465,117
Assigned	49,521	-	-	-	49,521
Unassigned	(841,019)	(475,473)	-	(49,011)	(1,365,503)
Total fund balances	(548,576)	(475,473)	1,566,386	1,347,021	1,889,358
Total liabilities, deferred inflows					
of resources, and fund balances	\$ 4,413,428	\$ 99,588	\$1,566,386	\$1,420,685	\$ 7,500,087

#### TOWN OF ENFIELD, NEW HAMPSHIRE

#### Reconciliation of Total Fund Balances of Governmental Funds to the Statement of Net Position December 31, 2014

Total fund balances of governmental funds (Exhibit 3)		\$ 1,889,358
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and, therefore, are not reported in the funds.		
Cost	\$ 15,261,477	
Less accumulated depreciation	(4,419,773)	10,841,704
Other long-term assets are not available to pay for current period expenditures		10,841,704
and, therefore, are not reported in the funds.		
Long-term intergovernmental receivable		15,060
Interfund receivables and payables between governmental funds		
are eliminated on the statement of net position.		
Receivables	\$ (524,681)	
Payables	524,681	
Long-term revenues are not available to pay for current period		-
expenditures and, therefore, are deferred in the funds.		
Deferred tax revenue	\$ 745,947	
Deferred ambulance revenue	33,545	
Deferred water charges	19,979	
Deferred sewer charges	29,929	
		829,400
Interest on long-term debt is not accrued in governmental funds.		
Accrued interest payable		(100,041)
Long-term liabilities are not due and payable in the current period		
and, therefore, are not reported in the funds.		
Bonds outstanding	\$ 3,719,675	
Capital leases outstanding	589,393	
Compensated absences payable	120,380	
		(4,429,448)
Total net position of governmental activities (Exhibit 1)		\$ 9,046,033

#### TOWN OF ENFIELD, NEW HAMPSHIRE

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Year Ended December 31, 2014

Revenues:	General	Sewer	Expendable Trust	Other Governmental Funds	Total Governmental Funds
Taxes	\$ 3,194,692	\$ -	\$ -	\$ 260,365	\$ 3,455,057
Licenses, permits and fees	941,806	<b>ب</b> -	<del>ب</del> -	Ç 200,303	941,806
Intergovernmental	345,828	_	_	5,617	351,445
Charges for services	119,319	340,553	_	187,909	647,781
Miscellaneous	84,364	540,555	21,621	84,063	190,048
Total revenues	4,686,009	340,553	21,621	537,954	5,586,137
Total Tevenues	4,080,009	340,333	21,021	337,934	3,380,137
Expenditures:					
Current:					
General government	2,029,286	-	300	2,441	2,032,027
Public safety	1,008,265	-	-	7,884	1,016,149
Highways and streets	1,162,184	-	-	-	1,162,184
Sanitation	519,550	388,158	-	-	907,708
Water distribution and treatment	-	-	-	166,240	166,240
Health	2,578	-	-	-	2,578
Welfare	35,773	-	500	-	36,273
Culture and recreation	228,548	-	-	18,923	247,471
Conservation	1,600	-	-	251	1,851
Economic development	10,000	-	-	-	10,000
Debt service:					
Principal	68,291	6,128	-	128,159	202,578
Interest	15,729	3,776	-	51,882	71,387
Capital outlay	152,991	-	-	7,481	160,472
Total expenditures	5,234,795	398,062	800	383,261	6,016,918
Excess (deficiency) of revenues					
over (under) expenditures	(548,786)	(57,509)	20,821	154,693	(430,781)
Other financing sources (uses):					
Transfers in	86,675	-	351,048	1,583	439,306
Transfers out	(306,048)	(25,000)	(86,272)	(21,986)	(439,306)
Long-term debt issued	265,000	-	-	-	265,000
Inception of capital leases	290,000				290,000
Total other financing sources and uses	335,627	(25,000)	264,776	(20,403)	555,000
Net change in fund balances	(213,159)	(82,509)	285,597	134,290	124,219
Fund balances, beginning	(335,417)	(392,964)	1,280,789	1,212,731	1,765,139
Fund balances, ending	\$ (548,576)	\$ (475,473)	\$ 1,566,386	\$ 1,347,021	\$ 1,889,358

#### TOWN OF ENFIELD, NEW HAMPSHIRE

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2014

Net change in fund balances of governmental funds (Exhibit 5)		\$ 124,219
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capitalized capital outlay in the current period.  Capitalized capital outlay	\$ 272,182	
Depreciation expense	 (402,584)	(130,402)
Transfers in and out between governmental funds are eliminated on the operating statement.		(130,402)
Transfers in Transfers out	\$ (439,306) 439,306	
Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in governmental funds.  Change in deferred tax revenue  Change in deferred ambulance revenues  Change in deferred water charges  Change in deferred sewer charges	\$ 80,764 1,750 (3,447) (9,809)	69,258
		03,230
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.  Issuance of bonds Inception of capital lease	\$ (265,000) (290,000)	
Repayment of bond principal Amortization of loan forgiveness Repayment of capital lease principal	155,888 (2,510) 49,199	(252 422)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(352,423)
Increase in accrued interest expense	\$ (51,254)	
Decrease in compensated absences payable	 20,738	
		 (30,516)
Change in net position of governmental activities (Exhibit 2)		\$ (319,864)

### EXHIBIT 7 TOWN OF ENFIELD, NEW HAMPSHIRE

#### **General Fund**

#### Statement of Revenues, Expenditures and Changes in Unassigned Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
REVENUES	4			4 (
Taxes	\$3,317,757	\$ 3,317,757	\$ 3,275,455	\$ (42,302)
Licenses, permits and fees	918,200	918,200	941,806	23,606
Intergovernmental	345,386	345,386	345,828	442
Charges for services	75,000	77,996	119,319	41,323
Miscellaneous	7,000	7,000	84,129	77,129
Total revenues	4,663,343	4,666,339	4,766,537	100,198
EXPENDITURES				
Current:				
General government	1,868,562	1,868,562	2,025,474	(156,912)
Public safety	979,372	979,372	1,000,290	(20,918)
Highways and streets	1,159,596	1,159,596	1,162,184	(2,588)
Sanitation	411,686	411,686	519,550	(107,864)
Health	2,210	2,210	2,578	(368)
Welfare	32,365	32,365	35,773	(3,408)
Culture and recreation	213,069	216,065	227,418	(11,353)
Conservation	1,600	1,600	1,600	-
Economic development	10,000	10,000	10,000	-
Debt service:				
Principal	18,921	18,921	89,968	(71,047)
Interest	17,679	17,679	23,791	(6,112)
Capital outlay	140,800	140,800	7,977	132,823
Total expenditures	4,855,860	4,858,856	5,106,603	(247,747)
Deficiency of revenues under expenditures	(192,517)	(192,517)	(340,066)	(147,549)
	<u></u>			
Other financing sources (uses):				
Transfers in	186,300	186,300	86,675	(99,625)
Transfers out	(293,783)	(293,783)	(306,048)	(12,265)
Long-term debt issued	265,000	265,000	265,000	
Total other financing sources and uses	157,517	157,517	45,627	(111,890)
Net change in fund balance	¢ (2E.000)	¢ (35,000)	(204 420)	¢ (250.420\
_	\$ (35,000)	\$ (35,000)	(294,439)	\$ (259,439)
Increase in nonspendable fund balance			(10,554)	
Increase in restricted fund balance			(1,943)	
Unassigned fund balance, beginning			211,864	
Unassigned fund balance, ending			\$ (95,072)	

# EXHIBIT 8 TOWN OF ENFIELD, NEW HAMPSHIRE Statement of Fiduciary Net Position Fiduciary Funds

December 31, 2014

	Private Purpose Trust		Agency		
Assets:			_		
Cash and cash equivalents	\$ 2,48	6 \$	9,332		
Investments	48,98	3			
Total assets	51,46	9	9,332		
Liabilities:					
Accounts payable	16	3	-		
Due to other governmental units	89	6	-		
Due to developers		-	9,332		
Total liabilities	1,05	9	9,332		
Net position:					
Held in trust for specific purposes	\$ 50,41	0 \$	-		

#### TOWN OF ENFIELD, NEW HAMPSHIRE

### Statement of Changes in Fiduciary Net Position Fiduciary Funds

#### For the Year Ended December 31, 2014

	Private Purpose Trust	
Additions:		
New funds	\$	142
Investment earnings:		
Interest and dividends		1,201
Total additions		1,343
Deductions: Trust distributions		1,201
Change in net position		142
Net position, beginning		50,268
Net position, ending	\$	50,410



#### I. Summary of Significant Accounting Principles

#### I.A. Introduction

The accounting and reporting framework and the more significant accounting principles and practices of the Town of Enfield (the Town) are discussed in subsequent sections of this note. The remainder of the notes is organized to provide explanations, including required disclosures, of the Town's financial activities for the fiscal year ended December 31, 2014.

#### I.B. Financial Reporting Entity – Basis of Presentation

#### I.B.1. Entity Defined

The Town of Enfield is a municipal corporation governed by a three-member board of selectmen elected by the voters and a Town Manager appointed by the board of selectmen. These financial statements present the financial position and activity of the primary government. Component units are organizations for which the primary government is financially accountable, or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete. Based on the stated criteria, the Town's financial statements do not include any component units.

#### I.B.2. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the Town as a whole, excluding fiduciary activities. Individual funds are not displayed.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees, fines and forfeitures, and other charges for the Town's services; and (2) operating grants and contributions, which finance annual operating activities including restricted investment income. These revenues are subject to externally imposed restrictions to these program uses. Taxes and revenue from other sources not properly included with program revenues are reported as general revenues.

#### **Fund Financial Statements**

Fund financial statements are provided for governmental and fiduciary funds. Major individual, governmental funds are reported in separate columns with composite columns for nonmajor funds.

#### I.B.3. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the Town are prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). The Town's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements, except as noted below.

The Town has not reported its annual cost for postemployment benefits other than pensions (OPEB) or its net OPEB obligation liability, if any, in the government-wide financial statements as required by GASB Statement No. 45.

The government-wide statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Reimbursements are reported as reductions to expenses. Fiduciary fund financial statements also report using this same basis of accounting, although internal activity is not eliminated in these statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property tax revenues are recognized in the year for which they are levied, while grants are recognized when grantor eligibility requirements are met.

The agency funds are custodial in nature and do not measure results of operations.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Town considers revenues to be available if they are collected within 60 days of the end of the fiscal year. However, for purposes of setting the tax rate, property tax revenues are recognized when committed, and no deferral is made.

Expenditures are recorded when the related fund liability is incurred, except for general obligation debt principal and interest which are reported as expenditures in the year due.

Major revenues susceptible to accrual are property taxes, intergovernmental amounts, charges for services, and investment income. In general, other revenues are recognized when cash is received.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as needed.

#### I.B.4. Fund Types and Major Funds

**Governmental Funds** 

The Town reports the following major governmental funds:

General Fund – Reports as the primary fund of the Town. This fund is used to account for all financial resources not reported in other funds.

Sewer Fund – Accounts for all revenues and expenditures related to the Town's sewage disposal operations.

Expendable Trust Fund – This fund is operated as a capital project fund and used to account for funds established by Town Meeting as capital reserve or other expendable trust funds for the purposes of future capital outlays.

The Town also reports seven nonmajor governmental funds.

Fiduciary Funds

The Town reports the following fiduciary funds:

*Private Purpose Trust Funds* – Account for financial resources of the Town used only for the benefit of other entities or individuals.

Agency Funds – Account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. The Town's agency funds are used to account for performance bonds held in escrow.

#### I.C. Assets, Liabilities, and Net Position or Fund Equity

#### I.C.1. Cash and Investments

The laws of the State of New Hampshire require that the Town's treasurer have custody of all monies belonging to the Town, other than those held by the trustees of trust funds and library trustees, and pay out the same only upon orders of the Town Manager. The treasurer shall deposit all monies in participation units in the public deposit investment pool established pursuant to N.H. RSA 383.22 or in solvent banks in the state. Funds may be deposited in banks outside the state if such banks pledge or deliver to a third party custodial bank or the Federal Reserve Bank, collateral security for such deposits, United States government or government agency obligations, or obligations of the State of New Hampshire in value at least equal to the amount of the deposit in each case.

Investments are stated at fair value based on quoted market prices.

New Hampshire law authorizes the Town to invest in obligations of the United States government; the public deposit investment pool established pursuant to RSA 383:22; savings bank deposits; prime bankers' acceptances; or certificates of deposit and repurchase agreements of banks incorporated under the laws of the State of New Hampshire or in banks recognized by the state treasurer.

Any person who directly or indirectly receives any such funds or monies for deposit or for investment in securities of any kind shall, prior to acceptance of such funds, make available at the time of such deposit or investment an option to have such funds secured by collateral having a value at least equal to the amount of such funds. Such collateral shall be segregated for the exclusive benefit of the Town. Only securities defined by the bank commissioner as provided by rules adopted pursuant to RSA 386:57 shall be eligible to be pledged as collateral.

#### I.C.2. Capital Assets and Depreciation

Generally, the Town's property, plant and equipment with useful lives of more than one year are stated at historical cost and reported in the government-wide financial statements. Donated assets are stated at fair value on the date donated. The Town generally capitalizes assets with cost of \$5,000 or more as purchase and construction outlays occur. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method. When capital assets are disposed of, the cost and applicable accumulated depreciation are removed from the respective accounts, and the resulting gain or loss is recorded in operations. Estimated useful lives, in years, for depreciable assets are as follow:

	years
Buildings and building improvements	20-50
Machinery, vehicles and equipment	5-20
Infrastructure	30-75

#### I.C.3. Long-Term Debt

In the government-wide financial statements, outstanding debt is reported as liabilities. The balance of long-term debt is not reported in the governmental funds.

#### I.C.4. Compensated Absences

Eligible employees earn vacation benefits in varying amounts depending on the number of years of employment, and can carry no more than the number of hours earned in the prior year. Employees are entitled to their vacation leave upon termination.

Eligible employees are granted sick leave benefits at the rate of eight (8) hours, or proportional for less than full-time employees, for each calendar month of continuous employment, to a maximum accrual

of 480 hours. Employees are entitled to 50% of their unused sick leave upon termination of employment if the employee is at least 55 years old or has had at least 20 years of Town employment.

#### I.C.5. Equity

The government-wide statement of net position reports net position in the following components:

- Net investment in capital assets, which is computed as the total capital assets less accumulated depreciation, net of outstanding debt used to acquire those assets.
- Restricted for endowments, which consists of the balance of the permanent funds where the
  principal must be permanently invested, and the income is allowed to be used only for the
  purpose of the fund.
- Restricted for other purposes, which consists of the balance of the library fund and grants fund whose purpose is restricted by state law or outside grantors and donors.
- Unrestricted, which consists of the remaining balance of net position.

The governmental funds report the following components of fund balance:

- Nonspendable, which consists of endowments in the permanent funds, and the tax deeded property, held for resale in the general fund.
- Restricted, which represents the expendable income from permanent funds, the library fund, and grant and donations received, but not yet spent.
- Committed, which consists of balances for which the intended use has been established by Town Meeting, or by the Board of Selectmen, and would require an equally formal action to remove those commitments.
- Assigned, which consists of balances for which the intended use is established by the Board of Selectmen in the form of an encumbrance.
- Unassigned, which represents the deficit fund balances in the General Fund, Sewer Fund and nonmajor Capital Project Funds.

#### I.D. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles, requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### II. Stewardship, Compliance and Accountability

#### **II.A. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General and Sewer Funds, as well as the nonmajor Water Fund. Unless encumbered, all appropriations lapse at year-end. The Town is allowed to use beginning fund balance to balance the budget. In 2014, \$35,000 of the fund balance of the General Fund from 2013 was used.

Encumbrance accounting is employed by the governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assignments of fund balance and do not constitute expenditures or liabilities because the amounts will be added to the appropriations voted in the subsequent year.

Revenues are budgeted by source. Expenditures are budgeted by functions as follow: general government, public safety, highways and streets, sanitation, water distribution and treatment, health, welfare, culture and recreation, conservation, economic development, debt service and capital outlay. Management can transfer appropriations among budget line items as necessary, but the total expenditures cannot legally exceed the total appropriations unless permission is received from the Commissioner of Revenue Administration.

#### **Reconciliation of General Fund Budgetary Basis to GAAP**

Revenues and other financing sources:	
Per Exhibit 7 (budgetary basis)	\$ 5,118,212
Adjustments:	
Basis difference:	
Capital lease inception	290,000
Tax revenue deferred in the prior year	665,184
Tax revenue deferred in the current year	(745,947)
Interest earned on lease proceeds	235
Per Exhibit 5 (GAAP basis)	\$ 5,327,684

Expenditures and other financing uses:	
Per Exhibit 7 (budgetary basis)	\$ 5,412,651
Adjustments:	
Basis difference:	
Encumbrances, beginning	91,591
Encumbrances, ending	(49,521)
Capital lease inception	290,000
Balance of lease proceeds held in escrow	(203,878)
Per Exhibit 5 (GAAP basis)	\$ 5,540,843
Unassigned fund balance:	
Per Exhibit 7 (budgetary basis)	\$ (95,072)
Adjustment:	
Basis difference:	
Deferred tax revenue, GAAP basis	 (745,947)
Per Exhibit 3 (GAAP basis)	\$ (841,019)

There is no difference between the budgetary basis and GAAP in the Sewer Fund. The major Expendable Trust Fund is not budgeted.

#### **II.B.** Excess of Expenditures Over Appropriations

For the year ended December 31, 2014, expenditures exceeded appropriations in the General Fund by \$260,012. Overexpenditures were primarily in the general government, public safety, highways and streets, and sanitation functions. Overexpenditures were the result of unforeseen projects. The Town exceeded its total appropriations by \$251,374.

#### **II.C.** Deficit Fund Balances

The General Fund reports an unassigned deficit at year-end of \$841,019, which partially arises because the Town estimated revenue from bond proceeds of \$265,000 in error. The proceeds had already been estimated in 2013, and proceeds were received in 2014. The deficit also arises because of the deferral of all taxes not collected within sixty days of year-end as required by generally accepted accounting principles for governments. On the budgetary basis, which is what the Town uses in setting the tax rate, these taxes are not deferred, and the deficit fund balance is \$95,072.

The Sewer Fund reports an unassigned deficit at year-end of \$475,473, and the nonmajor Capital Project Fund reports an unassigned deficit at year-end of \$49,011. These deficits will be made up by adjusting the sewer user rate and a future transfer from the expendable trust fund, respectively.

#### III. Detailed Notes on Funds and Government-Wide Statements

#### III.A. Assets

#### III.A.1. Custodial Credit Risks for Deposits

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The Town does not have a policy for custodial credit risk. As of December 31, 2014, \$142,172 of the Town of Enfield's bank balances of \$4,082,776 was exposed to custodial credit risk as uninsured and uncollateralized.

#### III.A.2. Investments

As of December 31, 2014, the Town's reporting entity had the following investments:

Certificates of Deposit	\$ 1,183,597
Mutual Funds	300,326
New Hampshire Public Deposit Investment Pool	251,750_
	\$ 1,735,673

The investments appear in the financial statements as follow:

Fund reporting level:

Governmental funds - balance sheet (Exhibit 3)	\$ 1,686,690
Fiduciary funds - statement of fiduciary net position (Exhibit 7)	48,983
Total	\$ 1,735,673

#### **Investment Risks**

**Credit Risk** is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. New Hampshire law limits investments to those described in Note I.C.1. The Town does not have an investment policy that places any further restrictions on its investment choices.

**Interest Rate Risk** is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The Town does not have an investment policy that addresses limiting interest rate risk.

#### III.A.3. Receivable, Uncollectible Accounts and Deferred Revenue

Property Taxes Receivable and Property Tax Calendar

Property taxes are levied and collected by the Town on a semi-annual basis. Tax bills are due on or around July 1 and December 1, with interest of 12% per annum on all taxes not received by the due

date. The first billing is an estimate only based on half of the previous year's billing. The final billing is levied based on an inventory taken in April of each year (the tax year runs from April 1 to March 31), and is assessed after the tax rate has been calculated and set by the New Hampshire Department of Revenue Administration. A lien is executed on any unpaid property taxes in the following year and this lien takes priority over any others. Interest of 18% per annum is charged upon redemption of liened taxes. Properties not redeemed within two years of the date of the tax lien are generally deeded to the Town. During the current year, the tax collector executed a lien for uncollected 2013 property taxes

On May 5th.

The property taxes levied and collected by the Town include amounts for the State of New Hampshire, the Mascoma Valley Regional School District, Grafton County, and the Eastman Village District. The Town is responsible for the collection of all these taxes. During the annual tax rate setting process, the Town sets an amount for potential abatements and tax deedings, known as overlay. Overlay is raised through taxation and is reported as a reduction in tax revenue.

The net assessed valuation as of April 1, 2014, upon which the 2014 property tax levy was based was:

For the New Hampshire education tax	\$ 518,591,179
For all other taxes	\$ 522,297,479

The tax rates and amounts assessed for the year ended December 31, 2014 were as follow:

	Per \$1,000 of	
	Assessed Valuation	
Municipal portion	\$6.25	\$ 3,263,932
School portion:		
State of New Hampshire	\$2.47	1,279,003
Local	\$12.75	6,660,756
County portion	\$1.69	883,564
Precinct portion:		
Eastman Village District	\$1.41	21,539
Total property taxes assessed		\$ 12,108,794

The following details the taxes receivable at year-end:

Property:	
Levy of 2014	\$ 698,039
Unredeemed (under tax lien):	
Levy of 2013	209,960
Levy of 2012	112,597
Levy of 2011	20,867
Levies of 2010 and prior	12,897
Excavation	337
Less: allowance for estimated uncollectible taxes	 (15,000)
Net taxes receivable	\$ 1,039,697

#### Other Receivables

Significant receivables include amounts for water and sewer user charges.

#### Deferred Revenue

Deferred revenue in the General Fund of \$779,492 at December 31, 2014 represents \$745,947 of property taxes and \$33,545 of ambulance user charges that were not collected within sixty days after the year ended, and therefore, are deferred in accordance with generally accepted accounting principles.

Deferred revenue in the Sewer Fund of \$29,929 and the Nonmajor Funds of \$19,979 represents 2014 sewer and water user charges, respectively, that were not collected within sixty days after the year ended.

(The notes continue on the next page.)

#### III.A.4. Capital Assets

#### Changes in Capital Assets

The following table provides a summary of changes in capital assets:

	Balance,			Balance,
	beginning	Additions	Deletions	ending
Governmental activities:				
At cost:				
Not being depreciated:				
Land	\$ 2,037,495	\$ -	\$ -	\$ 2,037,495
Construction in progress	4,109,986	116,050	(3,955,995)	270,041
Total capital assets not being depreciated	6,147,481	116,050	(3,955,995)	2,307,536
Being depreciated:				
Buildings and building improvements	2,240,202	136,316	-	2,376,518
Machinery, vehicles and equipment	3,411,586	127,469	-	3,539,055
Infrastructure	3,190,026	3,848,342		7,038,368
Total capital assets being depreciated	8,841,814	4,112,127		12,953,941
Total all capital assets	14,989,295	4,228,177	(3,955,995)	15,261,477
Less accumulated depreciation:				
Buildings and building improvements	(662,114)	(11,542)	-	(673,656)
Machinery, vehicles and equipment	(2,601,405)	(192,490)	-	(2,793,895)
Infrastructure	(753,670)	(198,552)	-	(952,222)
Total accumulated depreciation	(4,017,189)	(402,584)	-	(4,419,773)
Net book value, capital assets being depreciated	4,824,625	3,709,543	-	8,534,168
Net book value, all capital assets	\$ 10,972,106	\$ 3,825,593	\$ (3,955,995)	\$ 10,841,704
				De

#### preciation Expense

Depreciation expense was charged to functions of the Town as follows:

General government	\$ 21,078
Public safety	60,715
Highways and streets	214,087
Sanitation	86,426
Water distribution and treatment	17,157
Culture and recreation	3,121
Total depreciation expense	\$ 402,584

#### III.B. Liabilities

#### III.B.1 Intergovernmental Payable

The amount due to other governments at December 31, 2014 consists of \$3,969,879 due to the Mascoma Valley Regional School District for the balance of the 2014-2015 district assessment, and \$2,278 for state fees collected by the Town.

#### III.B.2 Long-Term Debt

Long-term bonds and notes are approved by the voters and repaid with general revenues (property taxes). Long-term liabilities currently outstanding are as follow:

					Outstanding	
	Original	Issue	Maturity	Interest	at	Current
	Amount	Date	Date	Rate %	12/31/2014	Portion
General obligation bonds and notes payable:						
Sewer	\$ 350,000	1989	2016	5.00	\$ 25,925	\$ 12,963
Drinking water	\$ 317,951	2002	2021	2.976-4.580	91,993	15,652
Clean water	\$ 291,820	2011	2030	2.864	251,415	12,607
Rt. 4 water/sewer extension	\$3,200,000	2013	2042	2.950-4.375	3,085,342	71,228
Jones Hill Road	\$ 265,000	2014	2024	2.763	265,000	26,500
					3,719,675	138,950
Capital leases payable:						
Police cruisers	\$ 59,951	2012	2016	2.30	30,657	15,154
DPW vehicles	\$ 300,000	2013	2022	2.50	245,775	28,133
Cruiser	\$ 29,900	2013	2017	4.98	22,961	7,285
DPW vehicles & cruiser	\$ 290,000	2014	2024	2.78	290,000	30,105
					589,393	80,677
Compensated absences payable:						
Vested sick leave					54,282	10,818
Accrued vacation leave					66,098	11,024
					120,380	21,842
					\$4,429,448	\$241,469

#### Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities for the year ended December 31, 2014:

	General Obligation	Capital	Compensated	
	Bonds and	Leases	Absences	
	Notes Payable	Payable	Payable	Total
Balance, beginning	\$ 3,610,563	\$ 348,592	\$ 141,118	\$ 4,100,273
Additions	265,000	290,000	-	555,000
Reductions	(155,888)	(49,199)	(20,738)	(225,825)
Balance, ending	\$ 3,719,675	\$ 589,393	\$ 120,380	\$ 4,429,448

#### Debt Service Requirements to Maturity

The annual debt service requirements to maturity for the bonds outstanding as of year-end are as follow:

Year Ending			
December 31,	Principal	Interest	Total
2015	\$ 138,950	\$ 113,004	\$ 251,954
2016	140,994	108,556	249,550
2017	129,827	104,257	234,084
2018	119,780	140,932	260,712
2019	122,200	136,682	258,882
2020-2024	617,140	602,048	1,219,188
2025-2029	569,902	483,241	1,053,143
2030-2034	615,931	357,981	973,912
2035-2039	739,191	214,914	954,105
2040-2042	525,760	46,703	572,463
Totals	\$3,719,675	\$2,308,318	\$6,027,993

The future minimum lease obligations for the capital lease are as follow:

Year Ending			
December 31,	Principal	Interest	Total
2015	\$ 80,677	\$ 16,054	\$ 96,731
2016	82,930	13,803	96,733
2017	69,387	11,485	80,872
2018	62,982	9,462	72,444
2019	56,621	7,796	64,417
2020-2024	236,796	16,730	253,526
Totals	\$ 589,393	\$ 75,330	\$ 664,723

#### III.C. Balances and Transfers – Payments Within the Reporting Entity

#### III.C.1. Receivables and Payables

Generally, outstanding balances between funds reported as "interfund receivables/payables" include outstanding charges by one fund to another for goods or services, subsidy commitments outstanding at year-end, or other miscellaneous amounts. Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is also reported as "interfund receivables/payables."

The following schedule reports receivables and payables within the reporting entity at year-end:

Receivable Fund	Payable Fund	Amount
General	Sewer	\$ 473,684
General	Nonmajor	49,414
Nonmajor	Nonmajor	1,583
		\$ 524,681

The amounts due to the General Fund from the Sewer Fund and Nonmajor Funds represent overdrafts of pooled cash. The amount due to the Nonmajor Funds from Nonmajor Funds represents distributions of income earned on Permanent Funds.

#### **III.C.2.** Transfers

Transfers within the reporting entity are substantially for the purposes of voted amounts, and distributing trust income to the applicable funds. The government-wide statement of activities eliminates transfers reported within the governmental activities columns.

The following schedule reports transfers within the reporting entity:

	Transfers In:							
	Gene	General Expendable Nonmajor		General				
	Fun	d	Trust Fund		Funds		_	Total
Transfers out:							=	
General fund	\$	-	\$	306,048	Ç	; -		\$ 306,048
Sewer fund		-		25,000		-		25,000
Expendable trust fund	86,	272		-		-		86,272
Nonmajor funds		403		20,000		1,583	_	21,986
	\$ 86,	675	\$	351,048	ç	1,583		\$ 439,306
			_		_	•	=	

The amounts transferred from the General Fund to the Expendable Trust Fund, and from the Expendable Trust Fund to the General Fund, represent voted appropriations. The amounts transferred from the Sewer Fund and the Nonmajor Funds to the Expendable Trust Fund also represent voted

# TOWN OF ENFIELD, NEW HAMPSHIRE NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

appropriations. The amount transferred from the Nonmajor Funds to the General Fund and other Nonmajor Funds represents the distribution of income earned on Permanent Funds.

# **III.D.** Restatement of Beginning Equity

Equity at January 1, 2014 was restated to reflect the following adjustments:

	Govermentar	
	Activities	
To correct year asset placed in service	\$	65,000
To remove asset that does not exist		(6,400)
Net position, as previously reported		9,307,297
Net position, as restated	\$	9,365,897

# **III.E. Fund Equity**

The components of fund balance, as described in Note I.C.5, are reported for the following purposes:

	General Fund		Sewer Fund		Expendable Trust Fund		Nonmajor Funds	
Nonspendable:					_			
Endowments	\$	-	\$	-	\$	-	\$	204,101
Tax deeded property		36,866						
Total nonspendable		36,866						204,101
Restricted:								
General government		1,943		-		-		32,585
Public safety		-		-		-		1,798
Culture and recreation		-		-		-		258,817
Capital outlay	:	204,113		-		-		-
Total restricted		206,056		-				293,200
Committed:	•							
Water distribution and treatment		-		-		-		405,017
Conservation		-		-		-		16,806
Capital outlay		-		-	1,56	6,386		476,908
Total committed		-		-	1,56	6,386		898,731
Assigned:								
General government		10,588		-		-		-
Public safety		550		-		-		-
Culture and recreation		216		-		-		-
Debt service		38,167		-		-		-
Total assigned		49,521		-				-
Unassigned	(8	341,019)		(475,473)		_		(49,011)
Total fund balance		548,576)	\$	(475,473)	\$ 1,56	6,386	\$	1,347,021

# TOWN OF ENFIELD, NEW HAMPSHIRE NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

### IV. Other Information

### IV.A. Risk Management

The Town's risk management activities are reported with governmental activities and recorded in the general fund. During the fiscal year, the Town was a member of the Property-Liability Trust, Inc., which is considered a public entity risk pool, currently operating as common risk management and insurance programs for member governmental entities.

**Property-Liability Trust, Inc. (the Trust)** – This Trust is organized to provide certain property and liability protection to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the Trust, the Town shares in contributing to the cost of, and receiving benefits from, a self-insured pooled risk management program. The membership and coverage run from July 1 to June 30.

Contributions paid in 2014 to be recorded as an insurance expenditure/expense totaled \$52,806. There were no unpaid contributions for the year ending June 30, 2015 and due in 2014. The Town also paid \$99,301 for workers' compensation, and \$7,764 for unemployment compensation. The trust agreement permits the Trust to make additional assessments to members should there be a deficiency in trust assets to meet its liabilities. At this time, the Trust foresees no likelihood of any additional assessments for past years.

#### **IV.B.** Retirement Pensions

The New Hampshire Retirement System (NHRS) is a multiple-employer, cost-sharing, contributory public employee defined benefit plan qualified under section 401(a) of the Internal Revenue Code, and funded through a trust which is exempt from tax under Internal Revenue Code section 501(a). The NHRS provides service, disability, death and vested retirement benefits for the members and their beneficiaries. The New Hampshire Legislature establishes the provisions for benefits and contributions. The NHRS issues a separate financial report that is available by contacting the NHRS at 54 Regional Drive, Concord, NH 03301.

Both the members and the Town make contributions to the NHRS. Member rates of contribution are set by the Legislature. Employer rates are determined by the NHRS trustees based on an actuarial valuation. Both member and employer rates are applied to gross earnings. For the year 2014, the member rates of contribution were 11.55% for police and 7.00% for other employees. The rates of contribution from the Town for pension and medical subsidy were 25.30% for police and 10.77% for other employees. Employer contributions from the Town during the years 2012, 2013 and 2014 were \$186,061, \$220,180 and \$243,441, respectively. The amounts are paid on a monthly basis as due.

# TOWN OF ENFIELD, NEW HAMPSHIRE NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2014

# **IV.C.** Contingent Liabilities

The Town has received federal grants for specific purposes that are subject to review and possible audit by the grantor or pass-through agency. Any such audit may result in a requirement to reimburse the grantor agency for costs disallowed. The Town does not feel the chance of disallowance is likely, and if it should occur, the amount would not be material.

COMBINING NONMAJOR AND INDIVIDUAL GENERAL FUND SCHEDULES	

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# EXHIBIT 10 TOWN OF ENFIELD, NEW HAMPSHIRE

#### TOWN OF ENFIELD, NEW HAMPSHIRI Nonmajor Governmental Funds

# Combining Balance Sheet

December 31, 2014

	Special Revenue Funds					Capital		
	-		Conservation	103	TIF	Project	Permanent	
	Library	Grants	Commission	Water	District	Fund	Fund	Total
ASSETS								
Cash and cash equivalents	\$ 204,760	\$ 417	\$ 16,806	\$ 369,924	\$ 476,908	\$ -	\$ 11,530	\$ 1,080,345
Investments	52,474	-	-	-	-	-	227,142	279,616
Receivables:								
Accounts	-	77	-	57,760	-	-	-	57,837
Intergovernmental	-	1,304	-	-	-	-	-	1,304
Interfund receivable	1,583							1,583
Total assets	\$ 258,817	\$ 1,798	\$ 16,806	\$ 427,684	\$ 476,908	\$ -	\$ 238,672	\$ 1,420,685
LIABILITIES, DEFERRED INFLOWS OF RESOURC	ES,							
AND FUND BALANCES								
Liabilities:								
Accrued salaries and benefits	\$ -	\$ -	\$ -	\$ 2,688	\$ -	\$ -	\$ -	\$ 2,688
Interfund payable						49,011	1,986	50,997
Total liabilities				2,688		49,011	1,986	53,685
Deferred inflows of resources:								
Deferred revenue				19,979				19,979
Fund balances:								
Nonspendable	-	-	-	-	-	-	204,101	204,101
Restricted	258,817	1,798	-	-	-	-	32,585	293,200
Committed	-	-	16,806	405,017	476,908	-	-	898,731
Unassigned						(49,011)		(49,011)
Total fund balances	258,817	1,798	16,806	405,017	476,908	(49,011)	236,686	1,347,021
Total liabilities, deferred inflows								
of resources, and fund balances	\$ 258,817	\$ 1,798	\$ 16,806	\$ 427,684	\$ 476,908	\$ -	\$ 238,672	\$ 1,420,685

# 3

# EXHIBIT 11 TOWN OF ENFIELD, NEW HAMPSHIRE

# Nonmajor Governmental Funds

# ${\it Combining Statement of Revenues, Expenditures and Changes in Fund Balances}$

For the Year Ended December 31, 2014

	Special Revenue Funds					Capital		
			Conservation		TIF	Project	Permanent	
	Library	Grants	Commission	Water	District	Fund	Fund	Total
REVENUES								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 260,365	\$ -	\$ -	\$ 260,365
Intergovernmental	-	5,617	-	-	-	-	-	5,617
Charges for services	-	-	-	187,909	-	-	-	187,909
Miscellaneous	61,601	17,577	8	-	-	-	4,877	84,063
Total revenues	61,601	23,194	8	187,909	260,365	-	4,877	537,954
EXPENDITURES								
Current:								
General government	-	2,441	-	-	-	-	-	2,441
Public safety	-	7,884	-	-	-	-	-	7,884
Water distribution and treatment	-	-	-	166,240	-	-	-	166,240
Culture and recreation	2,033	16,890	-	-	-	-	-	18,923
Conservation	-	251	-	-	-	-	-	251
Debt service:								
Principal	-	-	-	13,501	114,658	-	-	128,159
Interest	-	-	-	4,294	47,588	-	-	51,882
Capital outlay	-	-	-	-	7,481	-	-	7,481
Total expenditures	2,033	27,466	-	184,035	169,727	-	-	383,261
Excess (deficiency) of revenues								
over (under) expenditures	59,568	(4,272)	8	3,874	90,638		4,877	154,693
Other financing sources (uses):								
Transfers in	1,583	-	_	-	-	-	_	1,583
Transfers out	, -	-	-	(20,000)	-	-	(1,986)	(21,986)
Total other financing sources and uses	1,583			(20,000)			(1,986)	(20,403)
Net change in fund balances	61,151	(4,272)	8	(16,126)	90,638	_	2,891	134,290
Fund balances, beginning	197,666	6,070	16,798	421,143	386,270	(49,011)	233,795	1,212,731
Fund balances, ending	\$ 258,817	\$ 1,798	\$ 16,806	\$ 405,017	\$ 476,908	\$ (49,011)	\$ 236,686	\$ 1,347,021

# EXHIBIT 12

# TOWN OF ENFIELD, NEW HAMPSHIRE

# **General Fund**

# Schedule of Estimated and Actual Revenues (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

			Variance Positive
_	Estimated	Actual	(Negative)
Taxes:	ć 240200 <del>7</del>	¢ 2466.007	ć (25.040)
Property	\$ 3,192,007	\$ 3,166,097	\$ (25,910)
Land use change	15,000	-	(15,000)
Timber	10,000	9,049	(951)
Excavation	750	623	(127)
Interest and penalties on delinquent taxes  Total taxes	<u>100,000</u> 3,317,757	99,686 3,275,455	(314)
Total taxes	3,317,737	3,273,433	(42,302)
Licenses, permits and fees:			
Business licenses and permits	200	260	60
Motor vehicle permits	850,000	865,341	15,341
Building permits	8,000	9,639	1,639
Other	60,000	66,566	6,566
Total licenses, permits and fees	918,200	941,806	23,606
Intergovernmental:			
State sources:			
Meals and rooms distributions	222,397	222,397	-
Highway block grant	122,989	123,431	442
Total intergovernmental	345,386	345,828	442
Charges for services:			
Income from departments	77,996	119,319	41,323
medite non departments			41,323
Miscellaneous:			
Sale of property	6,000	8,545	2,545
Interest on investments	1,000	934	(66)
Rent	-	4,350	4,350
Insurance dividends and reimbursements	-	67,436	67,436
Contributions and donations	-	2,283	2,283
Other		581	581
Total miscellaneous	7,000	84,129	77,129
Other financing courses.			
Other financing sources: Transfers in:			
	100 200	96 272	(100.038)
Expendable trust fund	186,300	86,272	(100,028)
Nonmajor funds	-	403	403
Long-term debt issued	265,000	265,000	(00.625)
Total other financing sources	451,300	351,675	(99,625)
Total revenues and other financing sources	5,117,639	\$ 5,118,212	\$ 573
Use of fund balance to reduce taxes	35,000		<u> </u>
Total revenues, other financing sources and use of fund balance	\$ 5,152,639		
rotal revenues, other infancing sources and use of fund parallee	7 3,132,033		

# EXHIBIT 13

# TOWN OF ENFIELD, NEW HAMPSHIRE

# **General Fund**

# Schedule of Appropriations, Expenditures and Encumbrances (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

	Encumbered from Prior Year	Appropriations	Expenditures	Encumbered to Subsequent Year	Variance Positive (Negative)
Current:					
General government:					
Executive	\$ -	\$ 231,654	\$ 266,411	\$ -	\$ (34,757)
Election and registration	-	77,839	68,289	-	9,550
Financial administration	700	215,907	214,993	5,800	(4,186)
Revaluation of property	13,700	42,000	38,912	4,788	12,000
Legal	-	8,000	14,298	-	(6,298)
Personnel administration	-	928,215	1,045,331	-	(117,116)
Planning and zoning	-	66,235	72,617	-	(6,382)
General government buildings	-	181,200	208,914	-	(27,714)
Cemeteries	_	2,000	4,202	-	(2,202)
Insurance, not otherwise allocated	_	72,000	52,806	-	19,194
Advertising and regional associations	_	42,512	42,513	_	(1)
Other	_	1,000	.2,313	_	1,000
Total general government	14,400	1,868,562	2,029,286	10,588	(156,912)
Total Beneral Bovernment					(130)311)
Public safety:					
Police	-	664,623	683,488	550	(19,415)
Ambulance	-	100,100	101,858	-	(1,758)
Fire	8,525	99,180	97,996	-	9,709
Building inspection	, -	46,969	53,123	-	(6,154)
Emergency management	_	500	263	-	237
Other	_	68,000	71,537	-	(3,537)
Total public safety	8,525	979,372	1,008,265	550	(20,918)
,		,			
Highways and streets:					
Administration	-	568,596	552,043	-	16,553
Highways and streets	-	573,000	576,780	-	(3,780)
Street lighting	-	18,000	33,361	-	(15,361)
Total highways and streets		1,159,596	1,162,184		(2,588)
Contestion					
Sanitation: Administration		88,886	89,271		(385)
	-	189,800	291,551	-	(101,751)
Solid waste collection	-			-	
Solid waste disposal Total sanitation		133,000	138,728		(5,728)
Total Sanitation		411,686	519,550	<del></del>	(107,864)
Health:					
Administration	_	210	212	_	(2)
Pest control	_	2,000	2,366	_	(366)
Total health		2,210	2,578		(368)
Welfare:					
Administration and direct assistance		32,365	35,773		(3,408)
					(continued)

# EXHIBIT 13 (continued) TOWN OF ENFIELD, NEW HAMPSHIRE

# **General Fund**

# Schedule of Appropriations, Expenditures and Encumbrances (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

	Encumbered			Encumbered	
	from			to	Variance
	Prior			Subsequent	Positive
	Year	Appropriations	Expenditures	Year	(Negative)
Culture and recreation:					
Parks and recreation	-	54,904	65,606	-	(10,702)
Public library	1,327	153,505	156,723	216	(2,107)
Patriotic purposes	-	1,100	950	-	150
Other	19	6,556	5,269		1,306
Total culture and recreation	1,346	216,065	228,548	216	(11,353)
Conservation		1,600	1,600		
Economic development		10,000	10,000		
Debt service:					
Principal	8,428	18,921	68,291	30,105	(71,047)
Interest	-	17,679	15,729	8,062	(6,112)
Total debt service	8,428	36,600	84,020	38,167	(77,159)
Capital outlay:					
Machinery, vehicles and equipment	-	108,800	180	-	108,620
Buildings	58,892	22,000	56,827	-	24,065
Improvements other than buildings		10,000	9,862		138
Total capital outlay	58,892	140,800	66,869		132,823
Other financing uses:					
Transfers out:					
Expendable trust fund		293,783	306,048		(12,265)
Total encumbrances, appropriations,					
expenditures and other financing uses	\$ 91,591	\$ 5,152,639	\$ 5,454,721	\$ 49,521	\$ (260,012)

### EXHIBIT 14

# TOWN OF ENFIELD, NEW HAMPSHIRE

# **General Fund**

# Schedule of Changes in Unassigned Fund Balance (Non-GAAP Budgetary Basis) For the Year Ended December 31, 2014

Unassigned fund balance, beginning		\$ 211,864
Changes: Unassigned fund balance used to reduce tax rate		(35,000)
Budget summary: Revenue surplus (Exhibit 12) Overdraft of appropriations (Exhibit 13) Budget deficit	\$ 573 (260,012)	_ (259,439)
Increase in nonspendable fund balance Increase in restricted fund balance		(10,554) (1,943)
Unassigned fund balance, ending		\$ (95,072)

# R&G

# Roberts & Greene, PLLC

#### INDEPENDENT AUDITOR'S COMMUNICATION TO MANAGEMENT

To the Town Manager and Members of the Board of Selectmen Town of Enfield Enfield, New Hampshire

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Enfield as of and for the year ended December 31, 2014, in accordance with auditing standards generally accepted in the United States of America, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in internal control to be significant deficiencies:

# **Estimated Revenue Budgeting Error**

During the budgeting process, the Town estimated revenue from the proceeds of long-term bonds and notes of \$265,000. However, this was the funding source for the Jones Hill Road paving project that was appropriated and the corresponding revenue source estimated in 2013. Because this item was estimated twice, tax revenues were not sufficiently raised to cover the 2014 appropriations by \$265,000. We recommend care be taken with future projects that rely on funding from long-term debt, so that in the case of a project spreading over multiple years, estimated revenues are not included twice.

Management's response: We agree with the finding.

### **Excess of Expenditures Over Appropriations**

The General Fund appropriations were over expended by \$260,012, and the Town's total appropriation by \$251,374. The Town did not obtain approval from the Department of Revenue to over expend its budget. We recommend the Town take steps to ensure it does not over expend, including more frequent reviews of year-to-date expenditures. The Town should further evaluate if its budgets are realistic.

Town of Enfield Independent Auditor's Communication to Management

Management's response: We are preparing our budgets in a more realistic manner.

### **General Fund Deficit**

As noted in Note II.B. of the Financial Report, the General Fund is reporting a deficit fund balance at December 31, 2014 of \$841,019. The deficit is the result of the Town over expending its budget in 2012, 2013 and 2014, as well as a budgeting error in 2014, as noted above. We recommend the Town take steps to reduce the deficit in accordance with RSA 41:9.

**Management's response:** The on-going deficit that has occurred over the last couple of years is a result of a couple major factors. The first is our desire to create much tighter budgets and not include any contingency within our cost centers. Discrepancies then result in substantial changes in our appropriations. I have recognized that this approach is not sustainable and have developed internal expense reports that track our appropriations every time we issue accounts payable checks. We are also preparing our budgets in a more realistic manner.

# Sewer Deficits - Repeat Finding

The Sewer Fund reported a net decrease in fund balance during 2014 of \$82,509, and an ending deficit fund balance of \$475,473, as reported on Exhibit 5 and Exhibit 3, respectively, of the Financial Report. This is the fifth year that we have seen significant losses in net income and deficit fund balances. We recommend the Town continue to analyze its billing rates and structure to determine if rates are sufficient to support its operating activities, and further, consider a General Fund appropriation to cover its annual budget deficit.

Management's response: We agree with the finding.

This communication is intended solely for the information and use of management, the board of selectmen, and others within the Town of Enfield, and is not intended to be, and should not be, used by anyone other than these specified parties.

October 8, 2015

Roberts & Arene, PLIC